DRAFT Seattle Public Utilities Baseline Rate Projections Overall Assumptions/Vulnerabilities

Rates are dependent on four factors:

- 1. <u>Customer Demand</u>. Each Fund has varying assumptions on customer demand see detail in lines of business.
- 2. <u>Costs</u>. Costs are dependent on inflation factors and discrete changes.
 - a. <u>Inflation Factors</u>. See the table below for overall inflation assumptions across lines of business. The figures in red continue to be evaluated.

Cost Types	Each Year	Year 1 of	Year 2 of
		biennium	biennium
Labor costs:			
Salaries	4.0%		
Healthcare	7.0%		
Retirement	1.0%		
Workers Comp	3.0%		
Non-Labor			
SPU O&M (excluding professional services)	2.0%		
Professional services	3.0%		
Capital	2.0%		
General City Central Costs		8.0%	4.0%
Finance & Admin Services Allocation		8.0%	5.0%
Depart of Information Tech Allocation		12.0%	5.0%
Dept of Information Tech Billed Charges		12.0%	7.0%
Fleets – Allocation & Fuel		11.0%	7.0%
Fleets – Maintenance		11.0%	4.0%
Fleets – Other		11.0%	11.0%
Other			
Taxes (no changes to tax rates)	No change		
Interest rate on debt	5.0%-5.5%		

- b. Other Cost Adjustments. Each baseline rate path includes discrete changes to costs to maintain existing service levels plus meet regulatory requirements. These numbers are under review to ensure accuracy more detail will be provided at the next Panel meeting. An example from each Line of Business is:
 - i. Water includes funding for operating and maintaining the new hatchery
 - ii. Drainage & Wastewater includes staffing adds to maintain and operate assets coming on line in the rate period, per regulatory requirements
 - iii. Solid Waste includes lower disposal costs as a result of higher recycling levels
- 3. <u>Non-Rate Revenues</u>. Each Fund has varying assumptions on non-rate revenue see detail in lines of business. Examples include revenues from new water service installation charges, grants, recycling revenues
- **4.** <u>Financial Policies</u>. Each of SPU's three funds has adopted financial policies (see back of this page for a listing of these financial policies). Rates are set so that all financial policy targets are met. Usually, in order to meet all targets, one or more targets will be exceeded. In the 2015-2020 baseline rates, SPU has avoided using one-time revenues to fund on-going operating costs.

SPU's Adopted Financial Policies

	Adopted Financial Policies/Preliminary 2012 Performance						
Financial Parameter	Drainage & Wastewater Fund	Solid Waste Fund	Water Fund				
Current Revenues Vs Current	Expenses						
Net Income	Generally positive	Generally positive	Generally positive				
	(\$0.8M in 2012)	(\$7.7M in 2012)	(\$20.7M in 2012)				
Debt Service Coverage	1.8 times	1.7 times	1.7 times				
	(3.4 times in 2012)	(3.9 times in 2012)	(1.7 times in 2012)				
Cash Parameters	-						
Year-End Cash Balance	One month wastewater	20 days contract expense	1/12 th of current year's				
	treatment expense	(\$21.1M in 2012)	operating expense				
	(\$60.0M in 2012)		(\$12.4M in 2012)				
Cash Financing of Capital	25% minimum over 4 yr	\$2.5 million per year	15% minimum in any year;				
Projects	rolling average	(\$3.1M in 2012)	20% over rate period				
	(27% in 2012)		(49.5% in 2012)				
Other							
Debt-to-Asset Ratio	No more than 70%	N/A	N/A				
	(57% in 2012)						
Variable Rate Debt	<15% total debt	< 15% total debt	< 15% total debt				
	(0 in 2012)	(0 in 2012)	(0 in 2012)				
Revenue Stabilization Fund	N/A	N/A	\$9 million minimum				
			(\$12.4 in 2012)				

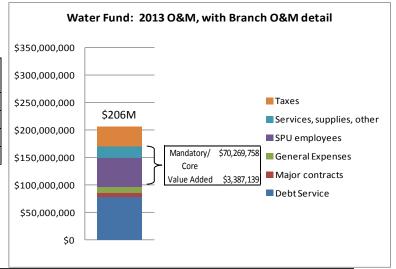
Seattle Public Utilities Baseline Rates, Charges, and Assumptions Drinking Water Line of Business

Baseline Forecast – Monthly Water Charges for Example Customers

	2015	2016	2017	2018	2019	2020	Avg Annual Change
Residential	\$40	\$42	\$44	\$45	\$48	\$50	4.29%
Convenience Store	\$53	\$55	\$57	\$60	\$63	\$66	4.29%
Downtown Hotel	\$4,785	\$4,957	\$5,224	\$5,407	\$5,748	\$5,983	4.29%
Large Industrial	\$15,384	\$15,937	\$16,797	\$17,384	\$18,479	\$19,235	4.29%

Current 3-year water rate cycle is 2012-2014; next 3-year rate cycle begins in 2015 Av baseline rate increase of 33% over 6-year period, or \$11.16 per month for residential customer

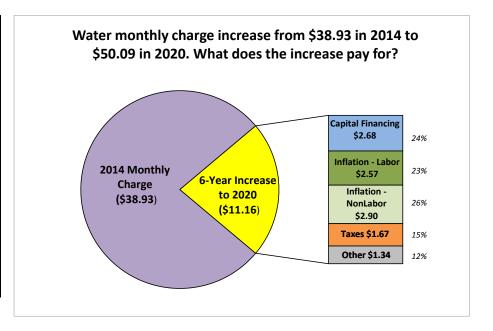
<u>Note on 2013 O&M Chart</u>: Mandatory, Core, and Value Added Costs total 100% of the "Services, supplies, other" and "SPU employees" cost categories (i.e., Branch expenses)



Major Assumptions/Vulnerabilities - 2015-2020

Demand	Declining 1% per year		
O&M inflation*	4.1% average annual growth rate		
Debt service	2.6% average annual growth rate		
Major contracts			
Other cost	\$3.2M (2015), increasing to \$6.7M (2020) – <i>detail forthcoming</i>		
adjustments			
Non-rate	3% average annual growth rate for wholesale rate revenues		
revenues	(actuals determined by contract)		
	2% average annual growth rate for other revenues – actuals		
	dependent on the economy and new construction (e.g., new		
	water service revenues)		
Financial Policy	Debt coverage needs are high, leading to exceeding other		
Issues	policy targets		
	 Cash in excess of targets applied to (a) funding CIP (thus 		
	lowering future debt) or (b) placed in revenue stabilization fund		
	Policy question regarding use of funds from the revenue		
	stabilization fund		

^{*}excluding debt services, taxes, major contracts



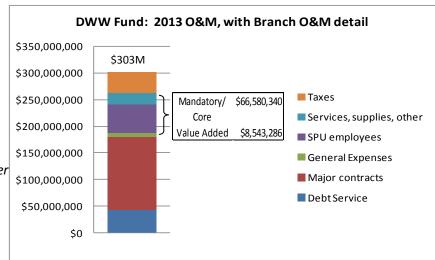
Seattle Public Utilities Baseline Rates, Charges, and Assumptions Wastewater Line of Business

Baseline Forecast – Monthly Wastewater Charges for Example Customers Wastewater

	2015	2016	2017	2018	2019	2020	Avg Annual
							Change
Residential	\$51	\$52	\$52	\$56	\$60	\$61	3.26%
Convenience Store	\$81	\$82	\$82	\$89	\$95	\$97	3.26%
Downtown Hotel	\$3,222	\$3,257	\$3,280	\$3,552	\$3,772	\$3,859	3.26%
Large Industrial	\$3,810	\$3,852	\$3,878	\$4,200	\$4,460	\$4,563	3.26%

Current 3-year wastewater rate cycle is 2013-2015; next 3-year rate cycle begins 2016 Av baseline rate increase of 21% over 6-year period, or \$10.71 per month for residential customer

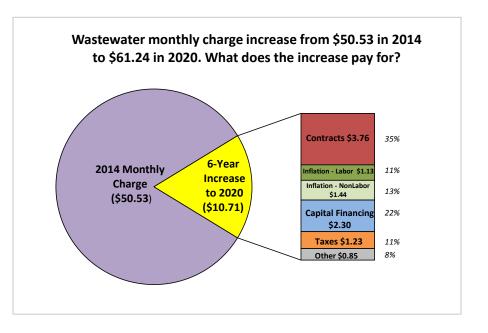
<u>Note on 2013 O&M Chart</u>: Mandatory, Core, and Value Added Costs total 100% of the "Services, supplies, other" and "SPU employees" cost categories (i.e., Branch expenses)



Major Assumptions/Vulnerabilities - 2015-2020

Demand	Wastewater demand declines 0.6% to 1.2% per year
O&M inflation*	3.8% average annual growth rate
Debt service	11.5% average annual growth rate
Major contracts	2.0% average annual growth rate in wastewater treatment
	payments to King County (County projections; not binding)
Other cost	\$3.0M (2015), increasing to \$3.6M (2020) – <i>detail forthcoming</i>
adjustments	
Non-rate revenues	0.1% per year average annual growth rate; actuals generally
	dependent on the economy and new construction (e.g., permit
	revenues) or grants
Financial Policy Issues	 Cash above minimum targets from current rate period
	applied to funding CIP (thus lowering future debt)
	In rate period, cash levels just meeting financial targets

^{*}excluding debt services, taxes, major contract



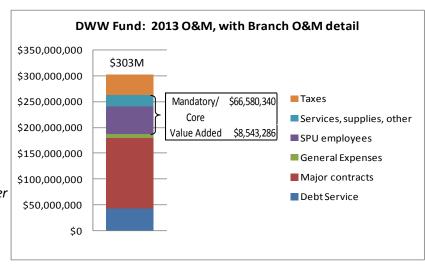
Seattle Public Utilities Baseline Rates, Charges, and Assumptions Drainage Line of Business

Baseline Forecast – Monthly Drainage Charges for Example Customers Drainage

	2015	2016	2017	2018	2019	2020	Avg Annual Change
Residential	\$29	\$31	\$34	\$37	\$41	\$44	8.94%
Convenience Store	\$85	\$90	\$98	\$107	\$118	\$129	8.94%
Downtown Hotel	\$1,227	\$1,304	\$1,420	\$1,551	\$1,703	\$1,867	8.94%
Large Industrial	\$14,526	\$15,441	\$16,810	\$18,363	\$20,170	\$22,111	8.94%

Current 3-year drainage rate cycle is 2013-2015; next 3-year rate cycle begins 2016 Av baseline rate increase of 67% over 6-year period, or \$17.84 per month for residential customer

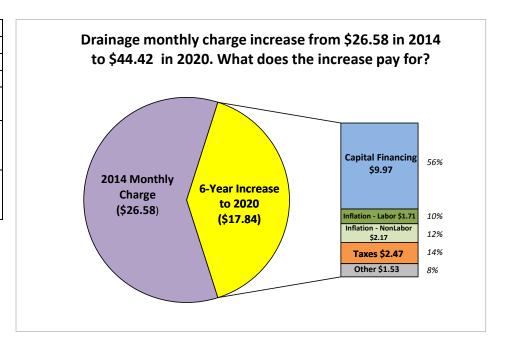
<u>Note on 2013 O&M Chart</u>: Mandatory, Core, and Value Added Costs total 100% of the "Services, supplies, other" and "SPU employees" cost categories (i.e., Branch expenses)



Major Assumptions/Vulnerabilities - 2015-2020

Demand	Drainage "demand" fixed (parcel size; impervious surface)
O&M inflation*	4.1% average annual growth rate
Debt service	11.5% average annual growth rate
Major contracts	
Other cost	\$3.2M (2015), increasing to \$3.8M (2020) – <i>detail</i>
adjustments	forthcoming
Non-rate revenues	0.1% per year average annual growth rate; actuals generally
	dependent on the economy and new construction (e.g.,
	permit revenues) or grants
Financial Policy Issues	 Cash above minimum targets from current rate period
	applied to funding CIP (thus lowering future debt)
	In rate period, cash levels just meeting financial targets

^{*}excluding debt services, taxes, major contract



Seattle Public Utilities Baseline Rates, Charges, and Assumptions Solid Waste Line of Business

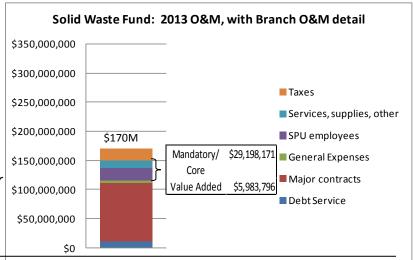
Baseline Forecast – Monthly Solid Waste Charges for Example Customers

	2015	2016	2017	2018	2019	2020	Avg Annual Change
Residential	\$43	\$44	\$47	\$48	\$49	\$51	3.66%
Convenience Store	\$439	\$454	\$480	\$494	\$508	\$522	3.66%
Downtown Hotel	\$4,185	\$4,327	\$4,582	\$4,710	\$4,842	\$4,977	3.66%
Large Industrial	\$5,281	\$5,460	\$5,782	\$5,944	\$6,110	\$6,280	3.66%

Current 4-year solid waste rate cycle is 2013-2016; next 3-year rate cycle begins 2017.

Av baseline rate increase of 22% over 6-year period, or \$9.84 per month for residential customer

<u>Note on 2013 O&M Chart</u>: Mandatory, Core, and Value Added Costs total 100% of the "Services, supplies, other" and "SPU employees" cost categories (i.e., Branch expenses)



Major Assumptions/Vulnerabilities – 2015-2020

Demand	Declining 0.9% to 1.1% per year in volume. Average can size				
	declining 0.1% to 0.3% per year.				
O&M inflation*	4.1% average annual growth rate				
Debt service	9.8% average annual growth rate				
Major contracts	2.5% average annual growth rate				
Other cost	\$0.7M (2015), decreasing to (\$0.3M) in 2020 – <i>detail</i>				
adjustments	forthcoming				
Non-rate revenues	\$2.3M-\$2.7M/year in recycling revenues; actual vary				
	based on market conditions				
	 Assumed income from 2014 sale of Kent-Highlands landfill 				
Financial Policy Issues	Net income is driving rates in current rate period, leading				
	to exceeding cash target				
	 Cash in excess of minimum levels used in 2016 to fund 				
	shift from advance billing to billing based on services				
	received				

^{*}excluding debt services, taxes, major contracts

